

# **Equality Impact Analysis Template**

Equality Impact Analysis (EqIA) (or Equality Impact Assessment) aims to make services and public policy better for all service-users and staff and supports value for money by getting council services right first time.

We use EqIAs to enable us to consider all relevant information from an Equality requirements perspective when procuring or restructuring a service or introducing a new policy or strategy. This analysis of impacts is then reflected in the relevant action plan to get the best outcomes for the Council, its staff and service-users<sup>1</sup>.

EqIAs are used to analyse and assess how the Council's work might impact differently on different groups of people<sup>2</sup>. EqIAs help the Council to make good decisions for its service-users, staff and residents and provide evidence that those decision conform with the Council's obligations under the Equality Act 2010<sup>3</sup>.

This template sets out the steps you need to take to complete an EqIA for your project. Guidance for sections is in the end-notes. If you have any questions about your EqIA and/or how to complete this form, please use the contact details at the end of this form.

Title of Project/Service/Policy <sup>4</sup>	Reduction of Rural Grass Cutting Trial
Team/Department <sup>5</sup>	Highways
Directorate	Communities Economies and Transport
Provide a comprehensive description of your Project (Service/Policy, etc.) including its Purpose and Scope <sup>6</sup>	East Sussex County Council (ESCC) received an increased level of Member and resident contact regarding the rural roads verge cutting service over the past two years. The correspondence is largely made up of requests to stop cutting rural verges or change the schedule and frequency. This has been driven by the charity Plantlife's Road Verge Campaign, and a number of articles in the press and social media highlighting the benefit of road verges as wildlife corridors. Other local and national initiatives can also be seen to follow this approach, for example, the High Weald AONB work with Natural England on Nature Recovery Networks.

Due to the heightened interest by residents in the ecological value of roadside verges and contribution to the landscape and character of the County, ESCC trialled the reduction of the rural grass cutting service in 2021 and 2022 in select Parish and Towns.

Rural verges usually have two cuts per season of visibility and a 1-metre-wide swathe along the length of the verge.

The trial reduced the grass cutting service of rural verges in those areas to:

- One visibility cut undertaken around May/June
- One 1 metre Swathe with Visibility cuts in the Autumn

This change meant that ESCC would not cut rural verges (except for visibility) at a time when flowering is often at its peak, and it is the most beneficial time for pollinators. Flowering plants would then be able to complete their lifecycles and set seed, providing further biodiversity benefits. Safety issues remained the priority, with any visibility or access issues being picked up and rectified through the usual process.

For 2023 the option was given to all Parish and Town Councils, 27 of which opted to receive reduced cuts.

The majority of feedback received has been positive in terms of the reduction. Those that have said they do not support the reduction has highlighted issues such as visibility and a couple sighted a reduction in width of paths where the grass falls over. It should be noted that we do not maintain verges as footways, however if verges are affecting accessibility of a footpath, this would be dealt with as per any other safety issue.



# Initial assessment of whether your project requires an EqIA

When answering these questions, please keep in mind all legally protected equality characteristics (sex/gender, gender reassignment, religion or belief, age, disability, ethnicity/race, sexual orientation, marriage/civil partnership, pregnancy and maternity) of the people actually or potentially receiving and benefiting from the services or the policy.

In particular consider whether there are any potential equality related barriers that people may experience when getting to know about, accessing or receiving the service or the policy to be introduced or changed.

Discuss the results of your Equality assessment with the Equality Lead for your department and agree whether improvements or changes need to be made to any aspect of your Project.

	Question	Yes	No	Don't Know
1	Is there evidence of different needs, experiences, issues or priorities on the basis of the equality characteristics (listed below) in relation to the service or policy/strategy area?	X		
2	Are there any proposed changes in the service/policy that may affect how services are run and/or used or the ways the policy will impact different groups?	X		
3	Are there any proposed changes in the service/policy that may affect service-users/staff/residents directly?	X		
4	Is there potential for, or evidence that, the service/policy may adversely affect inclusiveness or harm good relations between different groups of people?		Х	
5	Is there any potential for, or evidence that any part of the service/aspects of the policy could have a direct or indirect discriminatory effect on service-users /staff/residents?		Х	
6	Is there any stakeholder (Council staff, residents, trade unions, service-users, VCSE organisations) concerned about actual, potential, or perceived discrimination/unequal treatment in the service or the Policy on the basis of the equality characteristics set out above that may lead to taking legal action against the Council?		X	
7	Is there any evidence or indication of higher or lower uptake of the service by, or the impact of the policy on, people who share the equality characteristics set out above?		Х	

If you have answered "YES" or "DON'T KNOW" to any of the questions above, then the completion of an EqIA is necessary.



### The need for an EqIA will depend on:

- How many questions you have answered "yes", or "don't know" to;
- The likelihood of the Council facing legal action in relation to the effects of service or the policy may have on groups sharing protected characteristics; and
- The likelihood of adverse publicity and reputational damage for the Council.

Low risk	Medium risk	High risk
	The project has a medium risk due to	
	the area the trial covers, its	
	significance and the potential	
	numbers of people affected.	
	There is a risk that some of those	
	sharing specific protected	
	characteristics may not be able to	
	access the highway network as safely	
	as those without those protected	
	characteristics.	
	Some people sharing specific	
	protected characteristics may be	
	adversely affected in terms of safety	
	or ability to access the highway before	
	we are able to rectify the issue that	
	has arisen. (e.g. only able to cut an	
	overgrown verge once it has been	
	reported)	



# 1. Update on previous EqIAs and outcomes of previous actions (if applicable)<sup>7</sup>

What actions did you plan last time? (List them from the previous EqIA)	What improved as a result? What outcomes have these actions achieved?	What <u>further</u> actions do you need to take? (add these to the Action Plan below)
Visibility, narrow footpaths, inaccessible verges. More information on effects of reduction in rural grass cutting from feedback form and customer correspondence.	Negative feedback received mainly commented on untidiness and safety in terms of visibility.  In 2022 there were no noted increase in reports in trial areas. They remained inline, and even less, than areas outside the trial.  Decision was made to not include single track lanes in the trial due to issues being raised with the width of the road due to the grass.	Review EqIA following the verge cutting season to see if changes have had a significant impact on those with protected characteristics.  To minimise impact on customers with these protected characteristics, we will ensure an efficient process (described above) whereby we can respond to issues (especially relating to any visibility or access) in appropriate timescales.



# 2. Review of information, equality analysis and potential actions

Consider the actual or potential impact of your project (service, or policy) against each of the equality characteristics.

Protected characteristics groups under the Equality Act 2010	What do you know <sup>8</sup> ? Summary of data about your service- users and/or staff	What do people tell you <sup>9</sup> ? Summary of service- user and/or staff feedback	What does this mean <sup>10</sup> ? Impacts identified from data and feedback (actual and potential)	<ul> <li>What can you do<sup>11</sup>?</li> <li>All potential actions to:</li> <li>advance equality of opportunity,</li> <li>eliminate discrimination, and</li> <li>foster good relations</li> </ul>
Age <sup>12</sup>	The highways service covers the entire county of East Sussex. East Sussex has a higher population (6.3% higher) of people aged over 65 than the average for England and Wales. But below average in age groups 0-44.	<ul> <li>Narrowed footway by overgrown vegetation creating trip hazards for elderly &amp; children walking to school.</li> <li>Visibility issues at junctions, noting potential near misses.</li> <li>Access to property restricted due to overgrown verges.</li> </ul>	<ul> <li>The reduced frequency of rural verge cutting may mean that there will be times of the year when vegetation in the verges is quite high.</li> <li>Long grass and other vegetation in the verges may mean Children on foot and older people who may be more likely to be using wheelchairs/mobility scooters etc. may suffer a greater reduction in visibility and/or be harder for traffic to see.</li> <li>They may also find it harder to walk on verges through long vegetation to take refuge from traffic in areas where there are no footways.</li> <li>If vegetation is overgrown to the extent where pedestrians have to walk in the carriageway, this</li> </ul>	To minimise impact on customers with this protected characteristic, we will ensure an efficient process whereby we can respond to issues in appropriate timescales.  Throughout the trial safety issues will remain our priority, with any visibility or access issues being picked up through the standard process and rectified.  East Sussex Highways can be contacted 24 hrs a day, 7 days a week via phone, email and post and is readily accessible for people with all protected characteristics.

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Protected characteristics groups under the Equality Act 2010	What do you know8? Summary of data about your service- users and/or staff	What do people tell you <sup>9</sup> ? Summary of serviceuser and/or staff feedback	What does this mean <sup>10</sup> ? Impacts identified from data and feedback (actual and potential)	What can you o  All potential actions to:  • advance equality of opportunity,  • eliminate discrimination, and
			will have a negative impact on their safety (real and perceived) and could reduce their ability/confidence to access the highway network and consequently the surrounding area.  • Older people with reduced mobility or in wheelchairs/mobility scooters etc. may be more affected by the narrowing of footpaths and roads due to overgrown grass and vegetation.	foster good relations  It may be useful to note that verges are not footpaths and should not be expected to be used as such.  We will monitor and take into consideration any feedback received specific to the trial and use it to support future reviews and EqIA's.
Disability <sup>13</sup>	East Sussex has a higher population of people with a disability than the average for England and Wales, with 20.3% in comparison to 17.9% with a long-term health problem or disability.	<ul> <li>Narrowed footway by overgrown vegetation creating trip hazards for blind/disabled.</li> <li>Requests to cut back hedges/verges to ensure path widths for accessibility.</li> </ul>	As per Age.	As per Age.

Protected characteristics groups under the Equality Act 2010	What do you know8? Summary of data about your service- users and/or staff	What do people tell you <sup>9</sup> ? Summary of serviceuser and/or staff feedback	What does this mean <sup>10</sup> ? Impacts identified from data and feedback (actual and potential)	<ul> <li>What can you</li> <li>All potential actions to:</li> <li>advance equality of opportunity,</li> <li>eliminate discrimination, and</li> </ul>
Gender reassignment <sup>14</sup>	The government tentatively estimate there to be approximately 200,000-500,000 trans people in the UK.	We have received no specific comments.	We follow the County Councils equality commitments.	foster good relations     This protected characteristic is not affected by the highways services and there will be no different treatment for this group.  We will monitor and take into consideration any feedback received specific to the trial and use it to support future reviews and EqIA's.
Pregnancy and maternity <sup>15</sup>	East Sussex Statistics generally follow the national average.	<ul> <li>Narrowed footway by overgrown vegetation creating trip hazards for prams.</li> <li>Access for prams, condition of pavements, trips.</li> </ul>	Individuals with this protected characteristic may have reduced mobility as a result of longer grass.  Those carrying children or pushing prams, buggies etc. may be affected by overgrown footways.  As per age.	As per age.
Race/ethnicity <sup>16</sup> Including migrants, refugees and asylum seekers	East Sussex's population is largely made up of White British and Northern Irish.	We have received no specific comments.	Possible impact that someone may not be able to access or understand the trial as written on the ESH website.	Refer to the ESH accessibility statement which advises on how to read website in alternative language.

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				We can also be contacted directly for alternative translations.  We will monitor and take into consideration any feedback received specific to the trial and use it to support future reviews and EqIA's.
Religion or belief <sup>17</sup>	East Sussex follows the national average of more than 50% of resident of Christian belief and more than 25% of residents with no religion.	We have received no specific comments.	No adverse effect on this group.	We will monitor and take into consideration any feedback received specific to the trial and use it to support future reviews and EqIA's.
Sex/Gender <sup>18</sup>	East Sussex has a larger population of females than males, as per the 2011 census.	We have received no specific comments.	No adverse effect on this group.	We will monitor and take into consideration any feedback received specific to the trial, and use it to support future reviews and EqIA's.

Protected characteristics groups under the Equality Act 2010	What do you know8? Summary of data about your service- users and/or staff	What do people tell you <sup>9</sup> ? Summary of service- user and/or staff feedback	What does this mean <sup>10</sup> ? Impacts identified from data and feedback (actual and potential)	What can you All potential actions to:     advance equality of opportunity,     eliminate discrimination, and     foster good relations
Sexual orientation <sup>19</sup>	Government estimates that 5-7% of the population is Lesbian, Gay and Bisexual.	We have received no specific comments.	No adverse effect on this group.	We will monitor and take into consideration any feedback received specific to the trial, and use it to support future reviews and EqIA's.
Marriage and civil partnership <sup>20</sup>	East Sussex reflects the same as nationally.	We have received no specific comments.	No adverse effect on this group.	We will monitor and take into consideration any feedback received specific to the trial, and use it to support future reviews and EqIA's.
Impacts on community cohesion <sup>21</sup>	This project covers the whole of East Sussex which includes all Parish, Town, District, Borough Councils and various local community associations, volunteer groups and communities.	<ul> <li>Some groups and residences have a perception that some areas have more money spent on them.</li> <li>Or more affluent areas have more money spent on them.</li> <li>Or some areas are receiving more road closures than others causing unfair disruption</li> </ul>	Ability/confidence to use the highway and access the community may be affected if footways are overgrown.  Negative perception of ESH.	Parish/Town Councils had to agree to take part and notify residents. Only once this had been done were they added to the trial.  We will continue to work with volunteer groups and community groups through community highways initiatives and stakeholder engagement.  The highways service has a good track record in

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		<ul> <li>Or areas are forgotten and left to look messy.</li> <li>Restricted footway access due to overgrown grass/vegetation.</li> </ul>		engaging with parish councils, as well as town councils in smaller towns, on a wide range of issue through the Strengthening Local Relations (SLR) and the Community Highways Initiatives.



Additional categories (identified locally as potentially causing / worsening inequality)

Characteristic	What do you know <sup>22</sup> ?	What do people tell you <sup>23</sup> ?	What does this mean <sup>24</sup> ?	What can you do <sup>25</sup> ?
Rurality <sup>26</sup>	The landscape in East Sussex is predominantly rural, however the majority of the population live in urban areas, 58% live in the coastal urban areas and a further 18% live in market towns	<ul> <li>Narrowed footway by overgrown vegetation creating trip hazards.</li> <li>Residents have a perception that rural lanes can be forgotten in terms of maintenance.</li> <li>Resident perception that rural areas are forgotten.</li> <li>Overgrown verges reduce the</li> </ul>	Owing to the higher proportion of verges and vegetation in rural areas and lower proportion of footways, people in rural areas are more likely to be affected by this trial.  Lack of footways is more common in rural areas than urban areas. Frequency of verge cuts will all affect how accessible verges are for pedestrians to take refuge from traffic in areas where there are no footways.  Pedestrians in rural areas often have no choice but to walk along roads without footways to access local services, bus stops, neighbours etc. It can be more difficult or impossible to walk on verges through long vegetation.  If the trial means that, at certain times of the year, vegetation is overgrown to the extent where it means pedestrians have to walk in the carriageway, this will have a	As per age and community cohesion.  We will monitor and take into consideration any feedback received specific to the trial, and use it to support future reviews and EqIA's.

Characteristic	What do you know <sup>22</sup> ?	What do people tell you <sup>23</sup> ?	What does this mean <sup>24</sup> ?	What can you do <sup>25</sup> ?
			negative impact on their safety (real and perceived) and could reduce their ability to access the local community/services.	
			However, the rural character of the non-urban part of the county is a major attractant to many of those who live there and especially those who visit as tourists. Reduced verge cuts can have aesthetic and economic benefits in these areas.  The maintenance requirements in rural areas are often different to urban areas, because of the environment, how the road network is used and expectations about how	
Carers	East Sussex has an aging population. Therefore, it could be inferred that carers will align with this aspect.	<ul> <li>Ensuring access to property.</li> <li>Trip Hazards.</li> <li>Reporting issues for disabled / elderly.</li> </ul>	the countryside should look.  As per age.	As per age.  We will monitor and take into consideration any feedback received specific to the trial, and use it to support future reviews and EqIA's.

Characteristic	What do you know <sup>22</sup> ?	What do people tell you <sup>23</sup> ?	What does this mean <sup>24</sup> ?	What can you do <sup>25</sup> ?
				We would continue to follow relevant ESCC policies.
Low Literacy/Numeracy	22.6% of people in East Sussex do not hold a qualification, which is comparable to national levels (22.7%) but not as low as the South East 19.1%). However it is difficult to quantify the level of literacy and numeracy because the lack of a formal qualification does not mean a person has poor literacy or numeracy skills, although it does makes it more likely.	Reports of difficulty completing forms	People with poor literacy and numeracy skills may struggle when contacting the service, particularly if they are required to complete a form or are issued with a written notice.	ESH aim to communicate with service users in an accessible, easy to understand manner.  There is always an option to phone the service and the form be completed by a customer service advisor instead.  We will monitor and take into consideration any feedback received specific to the trial, and use it to support future reviews and EqIA's.  As per race/ethnicity.
				As per race/ethnicity.

Characteristic	What do you know <sup>22</sup> ?	What do people tell you <sup>23</sup> ?	What does this mean <sup>24</sup> ?	What can you do <sup>25</sup> ?
Other groups that may be differently affected (including but not only: homeless people, substance users, care leavers – see end note) <sup>27</sup>				

Assessment of overall impacts and any further recommendations<sup>28</sup> - include assessment of cumulative impacts (where a change in one service/policy/project may have an impact on another)

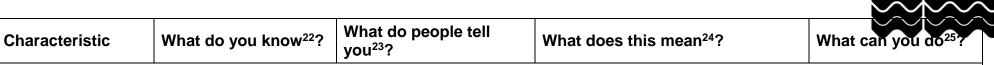
East Sussex County Council, as the Highway Authority, has a statutory duty to maintain the highway (Highways Act, 1980) which includes the highway verges and vegetation. However, there are no specific statutory requirements regarding the maintenance of highway verges and vegetation alongside the public highway.

Over time, local authorities including East Sussex County Council, have developed standards in line with national codes of practice and local policy requirements to ensure safety, serviceability and sustainability needs are met. Visibility at junctions, the safety of road users and the effect of vegetation on highway drainage and footways are the main reasons for controlling vegetation on verges.

There is a statutory duty on service providers under the Equality Act 2010 to take reasonable steps to remove or alter physical features to improve access for people with disabilities or provide an alternative method of making services available.

All local authorities have a duty towards biodiversity under the Natural Environment and Rural Communities Act 2006. Recent guidance also recommends that vegetation on the highway network should be managed with regard to their value for nature conservation and biodiversity to encourage more wildlife e.g. in meadow verges. Reduced cutting of highways verges supports this duty.

Feedback from the 2021, 2022, 2023 trial showed that the main concern from residents was that verges were untidy and an increase dog waste/ litter in verges. Aesthetics of verges are not part of the Councils highway duty; however, we do have regard to resident concerns and feedback. Litter is the responsibility of the Borough/District Councils, which we continue to have communication with.



A couple of residents highlighted an issue with the width of footpaths due to the long grass folding over.

Any visibility, safety or accessibility issues as a result of the verges were picked up as standard and rectified through the usual process in through the trial.

We cannot fully understand the impact of this reduction until the trial is complete. Therefore it was decided to undertake a trial rather than go to a fully policy change immediately. This allows feedback from those with protected characteristics to be evaluated and consideration given to any issues raised.



# 3. List detailed data and/or community feedback that informed your EqIA

Source and type of data (e.g. research, or direct engagement (interviews), responses to questionnaires, etc.)	Date	Gaps in data	Actions to fill these gaps: who else do you need to engage with? (add these to the Action Plan below, with a timeframe)
2021 feedback to the trial	2021	Some residents may have not been aware of the feedback form.	Action: Promote on social media the trial and feedback form.
Salesforce – customer phone calls, emails, web reports and letters logged on this system.	May 2016- ongoing	Possible gap if the Customer Service Advisor has not logged the information properly.	Action: going forward remind the team of the importance of capturing information relevant to those with protected characteristics.
Public Consultations	Various	Not all those effected will respond to consultations.	Action: ensure public consultations are as easy as possible to complete and are widely published. Ensure a variety of groups are engaged with.
Customer queries and complaints received by CMG and departmental officers.	Ongoing	Possible gap if not all information has been logged properly.  In relation to Highways, people tend to report complaints over compliments. Therefore, we are not informed what is working well and what we can do more of.	Action: increased engagement with stakeholders and customers.
SLR meetings	Twice Yearly	Not all Parish and Town Councils take up the offer to have an SLR meeting.	Action: remind Parish and Town Councils of the option.

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Customer Surveys e.g. smiley face /		Not everyone will respond.	Action: increased and increased engagement with stakeholders and	
NHT.	Various	Unhappy residents are more likely to	customers. Engagement of contractors measured within the	
		respond.	contract.	



# 4. Prioritised Action Plan<sup>29</sup>

NB: These actions must now be transferred to service or business plans and monitored to ensure they achieve the outcomes identified.

Impact identified and group(s) affected	Action planned	Expected outcome	Measure of success	Timeframe
Visibility, narrow footpaths, inaccessible verges. Age, disability, pregnancy and maternity, rural, community cohesion.	More information on effects of reduction in rural grass cutting from feedback form and customer correspondence.  Review EqIA following the verge cutting season to see if changes have had a significant impact on those with protected characteristics.  To minimise impact on customers with these protected characteristics, we will ensure an efficient process (described above) whereby we can respond to issues (especially relating to any visibility or access) in appropriate timescales.	Increase in reports of issues from those with protected characteristics.  Over time, it will be possible to identify hotspots that routinely cause problems and a more proactive approach can be taken in these areas subject to funds being available.	No negative feedback or complaints.	Duration of Trial.



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(Add more rows as needed)						

**EqIA sign-off:** (for the EqIA to be final an email must be sent from the relevant people agreeing it, or this section must be signed)

Staff member competing Equality Impact Analysis: Fenella Lillywhite 27/10/2023

Directorate Management Team rep or Head of Service: Pippa Mabey 27/10/2023

Equality lead: Sarah Tighe-Ford 27/10/2023



#### **Guidance end-notes**

<sup>1</sup> The following principles, drawn from case law, explain what we must do to fulfil our duties under the Equality Act:

- **Knowledge:** everyone working for the Council must be aware of the Council's duties under the Equality Act 2010 and ensure they comply with them appropriately in their daily work.
- **Timeliness:** the duty applies at the time of considering policy options and/or <u>before</u> a final decision is taken not afterwards.
- Real Consideration: the duty must be an integral, rigorous part of your decision-making process and influence the process.
- Sufficient Information: you must assess what information you have and what is further needed to give proper consideration.
- **No delegation:** the Council is responsible for ensuring that any contracted services, which are provided on its behalf need also to comply with the same legal obligations under the Equality Act of 2010. You need, therefore, to ensure that the relevant contracts make these obligations clear to the supplier. It is a duty that cannot be delegated.
- **Review:** the equality duty is a continuing duty. It applies when a policy or service is developed/agreed, and when it is implemented and reviewed.
- **Proper Record Keeping:** to prove that the Council has fulfilled its legal obligations under the Equality Act you must keep records of the process you follow and the impacts identified.

NB: Filling out this EqIA in itself does not meet the requirements of the Council's equality duty. All the requirements above must be fulfilled, or the EqIA (and any decision based on it) may be open to challenge. An EqIA therefore can provide evidence that the Council has taken practical steps comply with its equality duty and provide a <u>record</u> that to demonstrate that it has done so.

## <sup>2</sup> Our duties in the Equality Act 2010

As a public sector organisation, we have a legal duty (under the Equality Act 2010) to show that we have identified and considered the actual and potential impact of our activities on people who share any of the legally 'protected characteristics' (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation, and marriage and civil partnership).

This applies to policies, services (including commissioned services), and our employees. The level of detail of this consideration will depend on the nature of your project, who it might affect, those groups' vulnerability, and the seriousness of any potential impacts it might have. We use this EqIA template to gather information and assess the impact of our project in these areas.

The following are the duties in the Act. You must give 'due regard' (pay conscious attention) to the need to:

• avoid, reduce, minimise or eliminate any negative impact (if you identify unlawful discrimination, including victimisation and harassment, you must stop the action and take advice immediately).



- promote equality of opportunity. This means the need to:
  - Remove or minimise disadvantages suffered by equality groups
  - Take steps to meet the needs of equality groups
  - Encourage equality groups to participate in public life or any other activity where participation is disproportionately low
  - Consider if there is a need to treat disabled people differently, including more favourable treatment where necessary
- foster good relations between people who share a protected characteristic and those who do not. This means:
  - Tackle prejudice
  - Promote understanding

#### <sup>3</sup> EqlAs are always proportionate to:

- The nature of the service, or scope of the policy/strategy
- The resources involved
- The number of people affected
- The size of the likely impact
- The vulnerability of the people affected

The greater the potential adverse impact of the proposed service or policy on a protected group (e.g. disabled people), the more thorough and demanding our process must be so that we comply with the Equality Act of 2010.

<sup>4</sup> Title of EqIA: This should clearly explain what service / policy / strategy / change you are assessing

<sup>5</sup> Team/Department: Main team responsible for the policy, practice, service or function being assessed

<sup>6</sup> **Focus of EqIA:** A member of the public should have a good understanding of the policy or service and any proposals after reading this section. Please use plain English and write any acronyms in full first time - eg: 'Equality Impact Analysis (EqIA)'

This section should explain what you are assessing:

- What are the main aims or purpose of the service, policy, strategy, practice, or function?
- Who implements, carries out or delivers the service, policy, strategy, practice, or function? Please state where this is more than one person/team/body and where other organisations deliver under procurement or partnership arrangements.

How does it fit with other services?



- Who is affected by the service, policy, strategy, practice, or function, or by how it is delivered? Who are the external and internal service-users, groups, or communities?
- What outcomes do you want to achieve, why and for whom? Eg: what do you want to provide, what changes, or improvements, are required and what should the benefits be?
- What do existing or previous reviews of the service, policy, strategy, practice, or function indicate to you?
- What is the reason <u>for</u> the proposal, or change (financial, service scope, legal requirements, etc)? The Equality Act requires us to make these clear.
- <sup>7</sup> **Previous actions:** If there is no previous EqIA, or this assessment is for a new service, then simply write 'not applicable'.
- <sup>8</sup> Data: Make sure you have enough information to inform your EqIA.
  - What data relevant to the impact on protected groups of the policy/decision/service is available?8
  - What further evidence is needed and how can you get it? (Eg: further research or engagement with the affected groups).
  - What do you already know about needs, access and outcomes? Focus on each of the protected characteristics in turn. Eg: who uses the service? Who doesn't and why? Are there differences in outcomes? Why?
  - Have there been any important demographic changes or trends locally? What might they mean for the service or function?
  - Does data/monitoring show that any policies or practices create particular problems or difficulties for any groups?
  - Do any equality objectives already exist? What is current performance like against them?
  - Is the service having a positive or negative effect on particular people in the community, or particular groups / communities?
- <sup>9</sup> **Engagement:** You must engage appropriately with those likely to be affected to fulfil the Council's duties under the Equality Act.
  - What do people tell you about the services, the policy or the strategy?
  - Are there patterns or differences in what people from different groups tell you?
  - What information or data will you need from communities?
  - How should people be consulted? Consider:
    - (a) consult when proposals are still at a formative stage;
    - (b) explain what is proposed and why, to allow intelligent consideration and response;
    - (c) allow enough time for consultation:
    - (d) make sure what people tell you is properly considered in the final decision.
  - Try to consult in ways that ensure all different perspectives can be captured and considered.
  - Identify any gaps in who has been consulted and identify ways to address this.



- <sup>10</sup> Your EqIA must get to grips fully and properly with actual and potential impacts.
  - The Council's obligations under the Equality Act of 2010 do not stop you taking decisions, or introducing well needed changes; however, they require that you take decisions and make changes conscientiously and deliberately confront the anticipated impacts on people.
  - Be realistic: don't exaggerate speculative risks and negative impacts.
  - Be detailed and specific so decision-makers have a concrete sense of potential effects. Instead of "the policy is likely to disadvantage older women", say how many or what percentage are likely to be affected, how, and to what extent.
  - Questions to ask when assessing impacts depend on the context. Examples:
    - o Are one or more protected groups affected differently and/or disadvantaged? How, and to what extent?
    - o Is there evidence of higher/lower uptake among different groups? Which, and to what extent?
    - o If there are likely to be different impacts on different groups, is that consistent with the overall objective?
    - o If there is negative differential impact, how can you minimise that while taking into account your overall aims
    - o Do the effects amount to unlawful discrimination? If so, the plan <u>must</u> be modified.
    - o Does the proposal advance equality of opportunity and/or foster good relations? If not, could it?
- <sup>11</sup> Consider all three aims of the Act: removing barriers, and also identifying positive actions to be taken.
  - Where you have identified impacts you must state what actions will be taken to remove, reduce or avoid any negative impacts and maximise any positive impacts or advance equality of opportunity.
  - Be specific and detailed and explain how far these actions are expected to address the negative impacts.
  - If mitigating measures are contemplated, explain clearly what the measures are, and the extent to which they can be expected to reduce / remove the adverse effects identified.
  - An EgIA which has attempted to airbrush the facts is an EgIA that is vulnerable to challenge.

<sup>&</sup>lt;sup>12</sup> **Age**: People of all ages

<sup>&</sup>lt;sup>13</sup> **Disability**: A person is disabled if they have a physical or mental impairment which has a substantial and long-term adverse effect on their ability to carry out normal day-to-day activities. The definition includes: sensory impairments, impairments with fluctuating or recurring effects, progressive, organ specific, developmental, learning difficulties, mental health conditions and mental illnesses, produced by injury to the body or brain. Persons with cancer, multiple sclerosis or HIV infection are all now deemed to be disabled persons from the point of diagnosis. Carers of disabled people are protected within the Act by association.



- <sup>14</sup> **Gender Reassignment:** In the Act a transgender person is someone who proposes to, starts or has completed a process to change his or her gender. A person does <u>not</u> need to be under medical supervision to be protected
- <sup>15</sup> **Pregnancy and Maternity:** Protection is during pregnancy and any statutory maternity leave to which the woman is entitled.
- <sup>16</sup> **Race/Ethnicity:** This includes ethnic or national origins, colour or nationality, and includes refugees and migrants, and Gypsies and Travellers. Refugees and migrants means people whose intention is to stay in the UK for at least twelve months (excluding visitors, short term students or tourists). This definition includes asylum seekers; voluntary and involuntary migrants; people who are undocumented; and the children of migrants, even if they were born in the UK.
- <sup>17</sup> **Religion and Belief:** Religion includes any religion with a clear structure and belief system. Belief means any religious or philosophical belief. The Act also covers lack of religion or belief.
- <sup>18</sup> **Sex/Gender:** Both men and women are covered under the Act.
- <sup>19</sup> **Sexual Orientation:** The Act protects bisexual, gay, heterosexual and lesbian people
- <sup>20</sup> Marriage and Civil Partnership: Only in relation to due regard to the need to eliminate discrimination.
- <sup>21</sup> **Community Cohesion:** potential impacts on how well people from different communities get on together. The council has a legal duty to foster good relations between groups of people who share different protected characteristics. Some actions or policies may have impacts or perceived impacts on how groups see one another or in terms of how the council's resources are seen to be allocated. There may also be opportunities to positively impact on good relations between groups.
- <sup>22</sup> **Data:** Make sure you have enough information to inform your EqIA.
  - What data relevant to the impact on protected groups of the policy/decision/service is available?<sup>22</sup>
  - What further evidence is needed and how can you get it? (Eq: further research or engagement with the affected groups).
  - What do you already know about needs, access and outcomes? Focus on each of the protected characteristics in turn. Eg: who uses the service? Who doesn't and why? Are there differences in outcomes? Why?
  - Have there been any important demographic changes or trends locally? What might they mean for the service or function?
  - Does data/monitoring show that any policies or practices create particular problems or difficulties for any groups?
  - Do any equality objectives already exist? What is current performance like against them?



- Is the service having a positive or negative effect on particular people in the community, or particular groups or communities?
- <sup>23</sup> Engagement: You must engage appropriately with those likely to be affected to fulfil the Council's duties under the Equality Act.
  - What do people tell you about the services, the policy or the strategy?
  - Are there patterns or differences in what people from different groups tell you?
  - What information or data will you need from communities?
  - How should people be consulted? Consider:
    - (a) consult when proposals are still at a formative stage;
    - (b) explain what is proposed and why, to allow intelligent consideration and response;
    - (c) allow enough time for consultation;
    - (d) make sure what people tell you is properly considered in the final decision.
  - Try to consult in ways that ensure all different perspectives can be captured and considered.
  - Identify any gaps in who has been consulted and identify ways to address this.
- <sup>24</sup> Your EqIA must get to grips fully and properly with actual and potential impacts.
  - The Council's obligations under the Equality Act of 2010 do not stop you taking decisions, or introducing well needed changes; however, they require that take decisions and make changes conscientiously and deliberately confront the anticipated impacts on people.
  - Be realistic: don't exaggerate speculative risks and negative impacts.
  - Be detailed and specific so decision-makers have a concrete sense of potential effects. Instead of "the policy is likely to disadvantage older women", say how many or what percentage are likely to be affected, how, and to what extent.
  - Questions to ask when assessing impacts depend on the context. Examples:
    - o Are one or more protected groups affected differently and/or disadvantaged? How, and to what extent?
    - o Is there evidence of higher/lower uptake among different groups? Which, and to what extent?
    - o If there are likely to be different impacts on different groups, is that consistent with the overall objective?
    - o If there is negative differential impact, how can you minimise that while taking into account your overall aims
    - o Do the effects amount to unlawful discrimination? If so the plan must be modified.
    - o Does the proposal advance equality of opportunity and/or foster good relations? If not, could it?

<sup>&</sup>lt;sup>25</sup> Consider all three aims of the Act: removing barriers, and also identifying positive actions to be taken.



- Where you have identified impacts you must state what actions will be taken to remove, reduce or avoid any negative impacts and maximise any positive impacts or advance equality of opportunity.
- Be specific and detailed and explain how far these actions are expected to address the negative impacts.
- If mitigating measures are contemplated, explain clearly what the measures are, and the extent to which they can be expected to reduce / remove the adverse effects identified.
- An EqIA which has attempted to airbrush the facts is an EqIA that is vulnerable to challenge.
- <sup>26</sup> **Rurality:** deprivation is experienced differently between people living in rural and urban areas. In rural areas issues can include isolation, access to services (eg: GPs, pharmacies, libraries, schools), low income / part-time work, infrequent public transport, high transport costs, lack of affordable housing and higher fuel costs. Deprivation can also be more dispersed and less visible.
- <sup>27</sup> Other groups that may be differently affected: this may vary by services, but examples include: homeless people, substance misusers, people experiencing domestic/sexual violence, looked after children or care leavers, current or former armed forces personnel (or their families), people on the Autistic spectrum etc.

#### <sup>28</sup> Assessment of overall impacts and any further recommendations

- Make a frank and realistic assessment of the overall extent to which the negative impacts can be reduced or avoided by the mitigating measures. Explain what positive impacts will result from the actions and how you can make the most of these.
- Countervailing considerations: These may include the reasons behind the formulation of the policy, the benefits it is expected to deliver, budget reductions, the need to avert a graver crisis by introducing a policy now and not later, and so on. The weight of these factors in favour of implementing the policy must then be measured against the weight of any evidence as to the potential negative equality impacts of the policy.
- Are there any further recommendations? Is further engagement needed? Is more research or monitoring needed? Does there need to be a change in the proposal itself?

<sup>29</sup> **Action Planning:** The Council's obligation under the Equality Act of 2010 is an ongoing duty: policies must be kept under review, continuing to give 'due regard' to the duty. If an assessment of a broad proposal leads to more specific proposals, then further equality assessment and consultation are needed.